

COMMONWEALTH OF PENNSYLVANIA

GAMING CONTROL BOARD

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IN RE: CATEGORY TWO APPLICANTS MARKET8, MARKETING EAST ASSOCIATES; CASINO REVOLUTION, PHL LOCAL GAMING, LLC; HOLLYWOOD CASINO PHILADELPHIA, PA GAMING VENTURES, LLC; THE PROVENCE, TOWER ENTERTAINMENT, LLC; LIVE HOTEL AND CASINO, STADIUM CASINO, LLC; AND WYNN PHILADELPHIA, WYNN PA, INCORPORATED

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PUBLIC INPUT HEARING

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BEFORE: WILLIAM H. RYAN, JR., CHAIRMAN
John J. McNally, III; Greg C. Fajt;
Annamarie Kaiser; Anthony C. Moscato;
Keith R. McCall; David W. Woods; Members
Jennifer Langan, representing State
Treasurer, Robert M. McCord

HEARING: Tuesday, September 24, 2013, 11:02 a.m.

LOCATION: Pennsylvania Convention Center
1101 Arch Street, Room 108
Philadelphia, PA 19107

WITNESSES: Alan Greenberger; John Neill;
R. Keith Rowan

Reporter: Darlene Dobkowski

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OFFICE OF CHIEF COUNSEL

STEPHEN S. COOK, ESQUIRE

Deputy Chief Counsel

PA Gaming Control Board

P.O. Box 69060

Harrisburg, PA 17106-9060

Counsel for Pennsylvania Gaming Control Board

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CHAIRMAN:

Good morning, ladies and gentlemen. My name is Bill Ryan, and I am the Chairman of the Pennsylvania Gaming Control Board. Today's hearing has been scheduled by the Board to receive public input from the administration of Michael A. Nutter, Mayor of the City of Philadelphia, concerning the six applications for the remaining Category II Slot Machine License in the City of Philadelphia.

Before we begin, I would ask everyone to please turn off cell phones and other electronic devices, so as not to disturb the speakers or those in the audience. I also understand that a member of the audience may be hearing-impaired and that there is a sign interpreter who may be in attendance. Anyway we could check that out, get that position at the beginning? I guess not. Not here yet? Okay. Well, we'll make the proper arrangement when the people arrive.

I call to order this public input hearing for Category II Applicants Market8, Marketing East Associates; Casino Revolution, PHL Local Gaming, LLC; Hollywood Casino Philadelphia, PA Gaming

1 Ventures, LLC; The Provence, Tower Entertainment, LLC;
2 Live Hotel and Casino, Stadium Casino, LLC; and Wynn
3 Philadelphia, Wynn PA, Incorporated.

4 The date is Tuesday, September 24th,
5 2013. The time is just past 11:00 a.m. The location
6 is the Pennsylvania Convention Center in the City of
7 Philadelphia. The Board members, in addition to
8 myself who are present today for this hearing, are
9 Greg Fajt, Anthony Moscato, Keith McCall, Annmarie
10 Kaiser, John McNally and David Woods.

11 By way of background, this is the fifth
12 day of hearings held for the purpose of receiving
13 input from the public concerning the six applicants
14 for the one available Category II License to the City
15 of Philadelphia. Hearings were held on April 11th and
16 12th, as well as on May 8th and 9th, 2013, here in
17 Philadelphia. During the hearing of April 11th, Alan
18 Greenberger, Philadelphia Deputy Mayor for Economic
19 Development, testified as to the City's efforts to
20 review and evaluate each of the six proposals, in
21 order to determine how they would impact the City of
22 Philadelphia.

23 Deputy Mayor Greenberger also indicated
24 that the City can hire a consultant to assist in the
25 evaluation of the six applicants. Today the City will

1 present the results of its evaluation to the Board.
2 The Board welcomes and looks forward to the City's
3 presentation. I want to make it clear, however, that
4 the final decision to award a slot machine license
5 will be made solely by the Board in our discretion,
6 after careful consideration of all of the evidence
7 presented to us.

8 The format we will follow this morning,
9 will be as follows, the City will make its
10 presentation and members of the Board may ask
11 clarifying questions of the City's witnesses.
12 Participation by the applicants or others will not be
13 part of today's proceedings.

14 I would also like to remind everyone
15 that the Board continues to receive written public
16 comments regarding the six applicants. Today, we are
17 announcing that the deadline for public comment is
18 being extended to November 29th, 2013. In recognition
19 that the investigative process is ongoing, the City is
20 providing additional input today and the public may
21 wish to provide additional written comments after
22 examining the information which the City provides.

23 The Board does not contemplate any
24 additional days of live oral testimony. Therefore, if
25 any members of the public desire to comment further,

1 they must do so in writing to the Board's Secretary or
2 through a link on the Board's website, and they must
3 do so by the close of business on November 29th.

4 I request everyone's cooperation today
5 by avoiding interruptions as a courtesy to the
6 speakers and to the court stenographer, and so we may
7 all hear the testimony being provided. I would ask
8 the members of the news media who are here today,
9 please follow the same rules of conduct you would
10 abide by if you are attending a formal court
11 proceeding. Please do not interfere with the
12 speakers. And please conduct any interviews outside
13 of the hearing room. I thank you in advance for your
14 cooperation.

15 With that, I see Deputy Mayor
16 Greenberger is at the front table. Mr. Greenberger,
17 could you and all persons who you may ask to make a
18 presentation or answer questions of the Board, stand
19 to be sworn? And I would ask each of you to state
20 your name, spell your last name, and your title.

21 MR. GREENBERGER:

22 Alan Greenberger, Deputy Mayor for
23 Economic Development. G-R-E-E-N-B-E-R-G-E-R. City of
24 Philadelphia.

25 MR. ROWAN:

1 Keith Rowan from AKRF. Last name is
2 R-O-W-A-N. And I'm an economic consultant.

3 MR. NEILL:

4 John Neill, AKRF, vice president. Last
5 name is spelled N-E-I-L-L.

6 CHAIRMAN:

7 And I would ask the court reporter to
8 swear the witnesses.

9 -----

10 WITNESSES SWORN EN MASSE

11 -----

12 CHAIRMAN:

13 Thank you, gentlemen. You may sit down.
14 Mr. Greenberger, I'll turn it over to you.

15 MR. GREENBERGER:

16 Good morning, Chairman Ryan. Good
17 morning, members of the Pennsylvania Gaming Control
18 Board. Thank you for being here. My name's Alan
19 Greenberger. I'm the Deputy Mayor for Economic
20 Development for the City of Philadelphia. And I'm
21 also the chairman of the Philadelphia City Planning
22 Commission.

23 I'm joined today by John Neill and Keith
24 Rowan, from AKRF, the consultants we have engaged to
25 provide an economic analysis of each proposed casino

1 and its impact on Philadelphia. I will touch on some
2 of AKRF's findings in my testimony. But John and
3 Keith will give a more detailed presentation following
4 my comments.

5 I'd first like to thank you for the
6 invitation to provide testimony regarding the six
7 applications for the remaining casino license in
8 Philadelphia. I'd also like to express the City's
9 gratitude for the productive and cooperative
10 relationship we've enjoyed with the Board and staff
11 throughout this process. While it's you, the Gaming
12 Control Board that will make the final determination
13 about which proposal is awarded the license, the
14 development of a second casino in Philadelphia
15 obviously has a major impact on the City. And so we
16 appreciate the spirit of partnership in which you've
17 approached this decision. Thank you again for that.

18 Today, as requested by the Board, I'll
19 provide the City's evaluation of each of the six
20 proposals, laying out the pros and cons of each
21 project as we see them. I'll have some general
22 comments regarding all of the proposals before
23 commenting on each individual proposal. In the
24 interest of fairness, we'll discuss them in
25 alphabetical order. I will then ask John and --- John

1 Neill and Keith to present the economic analysis
2 conducted by AKRF before concluding, and then
3 answering any questions that you might have.

4 In conducting our analysis, we have
5 focused on the following factors. And when I say we,
6 I want to note for the Board that that includes
7 members from various agencies of the City, the
8 Planning Commission, Commerce Department, Streets
9 Department, Water Department, Public Safety, the
10 Mayor's Chief of Staff, my own staff, and, of course,
11 our consultants from AKRF.

12 We focused on the following factors.
13 One, the location of the proposed casino, its impact
14 on the surrounding community, including issues related
15 to access, traffic, public safety and various other
16 community relations. Two, the overall economic impact
17 of the proposal, including job creation, gaming and
18 non-gaming revenues and the potential to spur
19 additional economic development to the surrounding
20 areas.

21 Three, the degree to which each of the
22 proposals impact existing gaming facilities in the
23 City and region, and the revenue currently generated
24 by those facilities. And, four, the degree to which
25 the design and quality of the proposal adds positively

1 to the surrounding areas and to the overall vitality,
2 image and attractiveness of the City of Philadelphia.

3 We did not look in detail at the
4 financial viability of the applicants or the character
5 fitness of principle officers as we understand that
6 you, the Board, are responsible for conducting that
7 analysis. It's not our intention, nor our
8 understanding of the Board's request, to provide a
9 recommendation at this stage as to which applicant we
10 would like to see awarded the license, but rather walk
11 through each proposal in detail, identifying issues
12 positive and negative that we would ask the Board to
13 pay attention to in its deliberations. It's our
14 expectation that each of these proposals will continue
15 to evolve and improve over the coming months as we
16 move through this process.

17 Before turning to the individual
18 proposals, let me first say that any one of the six
19 proposals, in our view, is a viable option. While
20 some may provide a greater economic benefit to the
21 City than others, and some will require a greater
22 level of traffic and congestion mitigation than
23 others, or other community relationship issues, we
24 have not identified any issue with a particular
25 proposal which should rule it out of contention.

1 I would also say that there are a range
2 of important issues that apply to any of the
3 proposals, regardless of location, that we would
4 expect the applicants to pay careful attention to.
5 These include security issues, including cooperation
6 with the Philadelphia Police and Fire Departments;
7 access and congestion and need to work closely with
8 the Philadelphia Department of Streets and the
9 Pennsylvania Department of Transportation; the need to
10 establish a positive and productive relationship with
11 the surrounding communities and work together on any
12 issues arising from the development of a casino in or
13 near a particular neighborhood; lastly, ensuring a
14 high level of a minority and female participation in
15 the contracting jobs and economic benefits that would
16 come from such a major development. It's the key
17 priority for the Nutter Administration, and a priority
18 that we fully expect to be shared by whichever
19 applicant is awarded the casino license.

20 We'll now spend a few minutes discussing
21 each proposal in turn, identifying the positives and
22 the negatives associated with each project, and
23 providing some suggestions, where appropriate, on
24 areas that we believe could be strengthened by the
25 applicant. As, I said, I will do this in alphabetical

1 order by name of the project. And so we'll start with
2 Casino Revolution.

3 The first application, Casino
4 Revolution, to be developed and operated by PHL Local
5 Gaming, LLC. And it is located at Front Street and
6 Pattison Avenue in South Philadelphia. This is a
7 large site with excellent highway access from I-76 and
8 I-95. It is located in a relatively isolated section
9 of the City, which means that the impact on
10 surrounding residential and industrial communities, as
11 well as on the Stadium District, is expected to be
12 relatively minimal.

13 We appreciate the attention paid to
14 diversity in both the leadership team of the proposal,
15 and the ambitious minority-participation goals
16 outlined in both the construction and operation of the
17 casino. This proposal is also the only one of the six
18 that has indicated a plan to open a portion of the
19 casino earlier than any of the others, due to its
20 ability to renovate an existing building that later
21 can be expanded.

22 However, given the relatively isolated
23 location and the level of other uses and programming
24 associated with the proposal, we feel that it is
25 unlikely to appeal to a new audience or add to the

1 existing gaming customer base in the City and region.
2 As AKRF will outline in their presentation, the growth
3 in the casino market and region is flattening out,
4 which highlights the need for the second Philadelphia
5 casino to add something new to the marketplace.

6 In our opinion, Casino Revolution does
7 not deliver anything that does not already exist, and
8 it's unlikely to spur any additional economic
9 development benefit to the City. Though the
10 development team has indicated to us a vision for an
11 extended sports and recreation area immediately west
12 of the properties in their proposal, it is our belief
13 that these particular sites are better suited to
14 industrial and logistical uses, rather than recreation
15 and entertainment. The same could be said for the
16 proposed site itself, already a productive
17 distribution point.

18 Given this context and unlikely
19 evolution of the area to something other than
20 industrial, we also question whether or not sufficient
21 demand would exist for a hotel as part of that casino
22 proposal.

23 Next is Hollywood Casino, to be
24 developed by Penn National Gaming, Inc., and operated
25 by Pennsylvania Gaming Ventures, LLC at 7th Street and

1 Packer Avenue Stadium District of South Philadelphia.
2 Penn National Gaming is clearly an experienced casino
3 operator, with a clear vision of the regional gaming
4 marketplace. Given their strong track record in other
5 locations, the City does not doubt that this team can
6 develop and operate a successful casino.

7 Regulations related to casino ownership
8 have led the applicant to develop a model under the
9 auspices of the Philadelphia Casino Benefits
10 Corporation, which results in financial contributions
11 to the School District of Philadelphia and the City of
12 Philadelphia Pension Fund. The applicant has stated
13 that a guaranteed \$2 million will flow to these causes
14 from the casino, with future payments subject to net
15 revenues after operating costs and debt service have
16 been accounted for.

17 Given the uncertainty of predicting
18 gaming net revenues deeper into the future, we would
19 want a clearer understanding of exactly what the
20 financial commitment, not projection, would be over
21 the long term, before being in a proper position to
22 evaluate the impact that this element of the proposal
23 may have on the City. While we certainly appreciate
24 this focus on providing support to crucial needs for
25 the City, it's our view that choosing the proposal

1 that can generate the largest overall economic benefit
2 to Philadelphia, over the long-term, is likely to be
3 the wiser course of action.

4 The site does enjoy good highway access
5 and is located in proximity to a potential new
6 customer base in people attending sporting or concert
7 events at nearby facilities. However, once again the
8 area of concern for both City government and the
9 neighboring community, relates to traffic management
10 and congestion issues on days when sporting or other
11 entertainment events are taking place in the Stadium
12 District, a situation that exists at some point in the
13 day or evening on up-to-300 days per year. Managing
14 the additional vehicles arriving and leaving the area
15 due to the presence of a casino, as well as
16 coordinating the movement of vehicles from other
17 venues to the casino itself following an event, poses
18 a particular challenge for sites in the Stadium
19 District.

20 Absent other improvements to the area
21 outside of the proposed development, we would also
22 question whether the site is close enough to the SEPTA
23 Broad Street line to provide a realistic public
24 transit option for people, visitors and employees, to
25 come to and from the casino.

1 In terms of overall economic benefit,
2 our analysis shows that Hollywood Casino performs
3 relatively poorly compared to most of the other
4 proposals. For example, we projected this proposal
5 would generate the lowest number of direct and
6 indirect jobs once the casino is constructed. The
7 lowest amount in total gaming and non-gaming revenue,
8 and the lowest tax revenue to both the City of
9 Philadelphia and the Commonwealth of Pennsylvania.

10 It's our opinion that similar to Casino
11 Revolution, this proposal is less likely to induce
12 additional development than other proposals, and is
13 more likely to simply compete with existing casinos
14 already in the marketplace.

15 The final proposal in South Philadelphia
16 is the Live! Hotel and Casino to be developed by
17 Stadium Casino, LLC, and operated by Greenwood Racing,
18 Inc. and the Cordish Companies, 9th Street and Packer
19 Avenue. As with the previous proposal, the team
20 behind Live! includes experienced operators with a
21 demonstrated record of regional casino marketing, both
22 here in Pennsylvania and in Maryland.

23 The proposed site also has good highway
24 access and the potential to attract existing patrons
25 of the Stadium District before and after sporting and

1 concert events and other entertainment facilities.
2 However, we would have similar concerns regarding
3 traffic management and congestion on event days, and
4 would like to see the applicant work closely with the
5 Streets Department, PennDOT and at nearby community
6 organizations to try and address these issues.

7 A unique and encouraging aspect of this
8 proposal is the connection to Xfinity Live!, the other
9 Cordish-owned entertainment facility in the Stadium
10 District, for which there are expansion plans. If a
11 productive working relationship with sports teams can
12 be established and maintained, and if a realistic
13 walkable connection to Xfinity Live! can be created,
14 this proposal has the potential to create a more
15 dynamic sports and entertainment district and a more
16 active street life than currently exists.

17 If this can be realized, the developer
18 would need to develop and implement a proposal of
19 high-quality design standards for their project, as
20 well as for the street network between itself and
21 Xfinity Live! However, our experience working with
22 the developer on the Xfinity Live! project, would
23 leave us with some concern about the likelihood of
24 this happening. The City is a supporter of a full
25 build out of Xfinity Live!, but we do feel that the

1 quality of the building and the surrounding
2 streetscape, including connections to transit is less
3 than what was originally proposed and expected. And
4 we would need to hear from the applicant why this will
5 not be the case with the casino proposal.

6 Finally, in terms of economic benefit,
7 the Live! proposal also performs relatively poorly
8 when it comes to direct and indirect operating jobs,
9 total gaming and non-gaming revenues and gaming
10 revenues in the City and Commonwealth, performing
11 slightly better in these categories than Hollywood
12 Casino.

13 In general, it's our opinion that the
14 three proposals in South Philadelphia are less likely
15 to induce further development and less likely to
16 generate a new audience than the other three
17 proposals. Furthermore, of the six applicants, the
18 greatest level of community concern has been expressed
19 to us about the three proposals in South Philadelphia.
20 And with regard to at least Hollywood and Live!, the
21 applicants are experienced regional casino operators
22 with strong track records, so we do not doubt they're
23 capable of developing and operating a successful
24 casino in Philadelphia.

25 The next proposal is Market8, to be

1 developed by the Goldenberg Group and David Adelman,
2 and operated by Mohegan Sun, at 8th and Market Streets
3 in Center City, Philadelphia. This proposal provides
4 a unique opportunity for a significant project in a
5 critical section of our downtown, on a private site
6 that has sat vacant for more than three decades. If
7 done well, this project could have a transformative
8 effect on Center City, and would complement our
9 existing efforts to rejuvenate Market Street East, a
10 key priority for the Nutter Administration.

11 Furthermore, it has the potential to
12 build on existing Commonwealth and City investment in
13 the hospitality and tourism sector. And it would
14 expand Pennsylvania Convention Center providing
15 additional amenity for tourists and conventioners.

16 We're excited by the level of on-street,
17 mixed-use activity contained within this proposal, as
18 it's our opinion that these factors, in addition to
19 the gaming facilities, are crucial in terms of
20 spurring additional economic development and
21 revitalization. This variety of activity has the
22 largest potential to generate a new audience. Our
23 analysis shows that it is less likely to have a
24 negative impact on existing gaming facilities in the
25 City and the region.

1 In terms of the site itself, it sits in
2 close proximity to Market East Station, one of the
3 most robust transit hubs in the United States,
4 providing the potential to alleviate the traffic and
5 parking pressures of this particular proposal. We're
6 mindful of comments from members of the gaming
7 industry that the use of mass transit to access
8 casinos is unproven, at best. At the same time, we
9 know the casinos have large numbers of employees, who
10 might be more inclined to get to their jobs on public
11 transit, if it were available.

12 However, despite the superior public
13 transit access at this site, there will need to be
14 significant work with City and State transportation
15 agencies to mitigate the inevitable traffic managing
16 issues associated with placing a large new facility at
17 the heart of a dense downtown road network, in this
18 instance, the farthest from highway entrances of the
19 six proposals. This is definitely a concern that
20 needs to be addressed, but we want to be mindful
21 there's always been an expectation by the City that
22 this site will be developed intensively with or
23 without a casino.

24 Additional areas of concern include the
25 need for off-site parking, due to the small footprint

1 of the site; the associated security need for the
2 casino patrons and employees who may be walking to or
3 from their vehicles and could potentially be targets,
4 and the security of patrons walking to public transit,
5 hotels or other Center City locations. We are also
6 concerned about the impact on surrounding communities,
7 including China Town to the north, which has expressed
8 serious concerns about issues related to problem
9 gambling in that community.

10 We're aware that the development team
11 has reached out to this community and has made several
12 suggestions and commitments to provide funding for
13 programs that both mitigate problem gambling, as well
14 as provide the general support for small businesses in
15 the area. We applaud these efforts and would like to
16 see more details of their proposal.

17 One of our most important teaching
18 hospitals, Jefferson University Hospital, exists in
19 the south and would need to also be an important part
20 in terms of managing access and movement of traffic to
21 its clinical and emergency facilities. In addition,
22 the proximity of the site raises questions about
23 problem gambling or the ability of patrons to quickly
24 access cash and sell their gold and other items of
25 jewelry.

1 As noted, the applicant has made efforts
2 to address some of these issues, and we would
3 certainly like to see these efforts continued and
4 expanded, given the unique challenges posed by this
5 site.

6 The second Center City proposal is The
7 Provence, to be developed by Tower Entertainment, LLC
8 and operated by Isle of Capri Casinos, Inc., at 400
9 North Broad Street. This proposal also represents the
10 opportunity for a major investment in a critical
11 section of Center City, another priority of this
12 administration.

13 North Broad Street has been attracting
14 new levels of investment and development with a number
15 of additional projects in the pipeline. We believe
16 that the investment represented by The Provence has
17 the potential to spur additional economic development
18 in that section of the City and to complement the
19 wide-range of existing investments, including the
20 expansion of the Pennsylvania Convention Center, who's
21 new main entrance on North Broad Street is two and a
22 half blocks from the proposed casino, incidentally
23 about the same as the distance from the Convention
24 Center's other main entrance on Market Street, to the
25 marketing proposal.

1 Furthermore, it ties into a new level of
2 development along Talent (phonetic) Street to the
3 west. It has the potential to connect on the way down
4 to the Barnes Foundation and the other cultural
5 institutions along the Ben Franklin Parkway. It also
6 envisions the reuse of a major historic building, the
7 former Inquirer Building, an icon in the City's
8 skyline.

9 Our economic analysis shows that, if
10 executed as proposed, this project has the largest
11 potential benefit in terms of operating jobs, gaming
12 and non-gaming revenues and tax revenues for the City
13 and the Commonwealth. With a very high level of
14 additional mixed-use amenities, in addition to the
15 gaming facilities, has the potential to attract new
16 gaming customers and, therefore, we believe that The
17 Provence also is less likely to negatively impact ---.

18 BRIEF INTERRUPTION

19 CHAIRMAN:

20 No, ma'am. No more outbursts from
21 anybody, please. You'll have to be escorted from the
22 room, please. Thank you.

23 BRIEF RECESS

24 CHAIRMAN:

25 Okay. Could we close those doors?

1 Okay. Then, after that brief recess, we will
2 continue. Mr. Greenberger?

3 MR. GREENBERGER:

4 Okay. Thank you, Mr. Chairman. I'll
5 just back up a sentence or two to recover the thought
6 that we were in the middle of. This was about The
7 Provence at 400 North Board Street. Our economic
8 analysis shows that, if executed as proposed, this
9 project has the largest potential benefit in terms of
10 operating jobs, gaming and non-gaming revenues and tax
11 revenues in the City and in the Commonwealth, a very
12 high-level of additional mixed-use amenities in
13 addition to the gaming facilities, has the potential
14 to attract new gaming customers and, therefore, we
15 believe that The Provence also is less likely to
16 negatively impact existing gaming facilities.

17 Furthermore, this developer has a
18 demonstrated record of major urban development and
19 transformation in Philadelphia, notably in the
20 northern Liberty section of the City. The potential
21 for this type of catalytic effect on North Broad
22 Street is a highly attractive element of this
23 proposal.

24 That being said, there are a number of
25 concerns with this proposal, which also need to be

1 further addressed. The location of site is
2 immediately off of the central highway interchange,
3 which is a good thing. That interchange, however, is
4 an already-congested section of the road network,
5 includes the Vine Street express lane, 15th and 16th.
6 We believe that the proposal will create some
7 additional traffic-management issues that need to be
8 addressed with the Streets Department and PennDOT.

9 Despite an accelerating level of
10 development along North Broad Street, this is still a
11 relatively quiet area in terms of street activity, and
12 so we would also like to hear more from the applicant
13 about how The Provence can enhance activity along its
14 various street frontages. We'd also like to ensure
15 that the developer continue to work with the
16 surrounding communities to ensure that the design and
17 construction of the project is in keeping with the
18 existing character of that section of the City and
19 with the historic property that is a large part of
20 this proposal.

21 In general, our analysis shows that the
22 two Center City proposals, Market8 and The Provence,
23 have the greatest potential to spur additional
24 economic development --- benefits, sorry, associated
25 with the awarding of the gaming license, due to their

1 location in key sections of the downtown and the
2 provision of a range of additional mixed-use amenities
3 in addition to the casino itself.

4 It's our belief that Market8 on Market
5 Street East will have the most immediate impact, or
6 most immediate impact on The Provence is a significant
7 part of a long-term revitalization of North Broad
8 Street. Both projects can be transformative projects
9 for the City.

10 The final proposal, before I turn the
11 testimony over to John and Keith from AKRF for a more
12 detailed presentation of the economic analysis, is
13 Wynn Philadelphia, to be developed and operated by the
14 Wynn Resorts on the Delaware River waterway. Wynn
15 Resorts is a well-established, internationally known
16 and highly successful brand with an unparalleled
17 record of success in the gaming industry. For that
18 reason, the presence of a Wynn casino in Philadelphia
19 has the potential to be an attraction in its own right
20 and bring new visitors to the City from outside the
21 region.

22 We have no reason to doubt that the
23 project will be delivered to its fullest extent in one
24 phase, which, in and of itself, represents a major
25 investment in the Delaware waterfront. The Central

1 Delaware waterfront has been the subject of
2 substantial multi-year master plan, now being realized
3 in numerous public and private projects in various
4 stages of development, planning and construction.
5 We're encouraged by the development team's commitment
6 to parkland and public space along the waterfront. We
7 would like to see more detail from the applicant in
8 terms of exactly what the public space would look
9 like, and how it would be operated.

10 The site is relatively isolated from the
11 nearby residential communities, and we have not
12 received any expressions of concern --- significant
13 concern from those community organizations. It has
14 excellent highway access to I-95. That's an
15 intersection of the City that has experience hosting a
16 large casino, the SugarHouse Casino. However, there
17 are questions over the economic pros and cons of
18 locating the second casino so close to an existing
19 casino that AKRF will discuss in more detail.

20 After the cohesive plan for
21 accommodating both the proposed Wynn casino and the
22 existing SugarHouse Casino, we would have concerns
23 about the potential overlap between the two. If, on
24 the other hand, there's a plan to develop a mutually
25 productive relationship between the two, and if that

1 plan is augmented by a physical plan for development
2 in the mere mile between them, of how the
3 transformation could take place on our waterfront.
4 We're aware that the development team has been working
5 on such a physical plan, but are unsure as to how
6 we're going to implement it.

7 Finally, we do have some concern about
8 the extent to which the established Wynn product has
9 been or will be tailored more specifically to
10 Philadelphia. We're aware that Wynn resorts is
11 pursuing similar opportunities in other markets along
12 the East Coast, and I'm also aware of the extensive
13 worldwide sales operation in the Wynn organization.

14 We would like to hear more from the
15 applicant about why Philadelphia, in this somewhat
16 isolated site, will be particularly attractive to
17 international visitors, compared to existing Wynn
18 resort destinations and proposed Wynn regional
19 casinos. The power of the Wynn brand is not to be
20 taken for granted. But we do not yet see clearly how
21 it integrates with the rest of the City.

22 That concludes my evaluation of each of
23 the six proposals. And I'll now turn this over to
24 John Neill, who's the Vice President of AKRF, for a
25 more detailed presentation of our economic analysis of

1 each of the proposals.

2 MR. NEILL:

3 Thank you, Alan. All right. I want to
4 start by thanking the Gaming Control Board for the
5 opportunity to present the findings of AKRF's
6 analysis. We'll try to be brief in our presentation,
7 about 15 to 20 minutes. We will soon be submitting to
8 the Department of Commerce and Labor Control Board a
9 full reporting of our analysis. This presentation is
10 really our Cliff notes of sorts of that analysis and
11 we'll only have time to hit a couple of key points.

12 As has been mentioned, my name is John
13 Neill. I'm the Vice President of AKRF. In the way of
14 background, AKRF is a 200-person environmental
15 planning and engineering firm with five offices in the
16 northeast as far south as Maryland. Our study was
17 performed by AKRF's Economic and Real Estate Advisory
18 Services Group, which I manage from our New York City
19 office. That group services regularly performed
20 market studies and economic impact assessments,
21 similar to the local economic reports submitted by the
22 six applicants.

23 We have supported the economic work on
24 numerous casino projects from private applicants and
25 for Indian nations. This includes market and

1 competition studies, labor analyses and the economic
2 impact reporting. Most recently, we worked with
3 Empire Resorts on their approved Concord Resort and
4 Casino project in upstate New York.

5 I'm joined today by Keith Rowan. He's a
6 technical director in our group. And Keith works for
7 my South Jersey office and lives here in Philadelphia.

8 CHAIRMAN:

9 Sir, if I could ask a question? How
10 long has your enterprise been existing?

11 MR. NEILL:

12 For a little over 30 years now, 32
13 years.

14 CHAIRMAN:

15 And how many employees?

16 MR. NEILL:

17 Over 200.

18 CHAIRMAN:

19 And have you ever testified before a
20 hearing such as this?

21 MR. NEILL:

22 I have testified, but not at a hearing
23 related to a casino application, no. But for other
24 projects.

25 CHAIRMAN:

1 Could you give us a for instance?

2 MR. NEILL:

3 A for instance? For in front of the
4 City of Yonkers, the Council. It was providing
5 support for understanding an applicant's proposal for
6 a waterfront development and tax and financing
7 associated with that development. I publically
8 presented in front of the Boards within New York City
9 for a proposed application. Most recently for the New
10 York University 2030 Extension Plan.

11 CHAIRMAN:

12 Do any of my colleagues on the Board
13 have any questions about the qualifications of the
14 witness? Okay. Thank you.

15 MR. NEILL:

16 So, AKRF was retained by the
17 Philadelphia Department of Commerce to perform to
18 perform key tasks. The first, third-party review.
19 AKRF reviewed the casino applicants' statements on
20 local economic impact. This review was based on
21 applicants' submitted information, which is available
22 on the Control Board's website and based on follow-up
23 correspondence between the applicants and the
24 Department of Commerce.

25 Normalizing estimates, number two. We

1 normalized estimates of the projects' economic impacts
2 to account for variation in methodologies and to fill
3 data gaps in reporting for applicants. This was
4 necessary to provide an apples to apples comparison of
5 project benefits across applications.

6 Competition, we assessed the potential
7 for competitive effects with SugarHouse Casino and
8 what that competition might mean in terms of net
9 revenues to the City of Philadelphia.

10 An induced growth, the assessment
11 potential for applicants' projects to spur additional
12 economic development in the surrounding neighborhoods.

13 In terms of local economic impacts, as I
14 mentioned, we can't look at everything that we
15 analyzed right now. But I'll focus on the important
16 one, jobs. Presented here are AKRF's normalized
17 estimates of direct, indirect and induced job
18 generation, resulting from each project's
19 construction. These estimates were normalized by AKRF
20 again to provide the apples to apples comparison, and
21 so, in some cases, they won't match what you may find
22 in the applicants' reporting.

23 The take-home point here is that,
24 really, all of the projects would generate substantial
25 economic benefits for the City of Philadelphia during

1 project construction. As shown in the slide, job
2 estimates for the City of Philadelphia range from
3 approximately 1,200 to 3,800 person-years of
4 employment from the direct expenditure of construction
5 budget, that's the portion that involves. An
6 additional 500 to 1,600 person-years of employment in
7 support industries and from construction workers'
8 spending. Those are the portions in green and blue.
9 A person-year is these temporary jobs, construction
10 jobs. A person-year is the equivalent of one person
11 working full time for one year.

12 While you can see there is variation in
13 the project's --- there was some variation in the
14 project's cost per square foot assumptions. But the
15 variations that you see here with job generation is
16 primarily due to differences in the scale of the
17 proposed projects. Those with larger overall
18 programs, most notably, the Wynn projects, but also
19 The Provence and Market8, have larger construction
20 budgets and require labor.

21 In terms of operating-period benefits,
22 again, we look at jobs. Our analysis was in permanent
23 or reoccurring economic benefits from the annual
24 operation of each project. And, again, all of the
25 projects generate a substantial number of jobs in

1 Philadelphia. The estimates range from about 1,100 to
2 2,200 direct --- those are onsite --- full time
3 equivalent jobs. And again, that's the portion of the
4 body you see in red. There would be an estimated 450
5 to 850 jobs in support industries and from new workers
6 spending.

7 Again, the variation is primarily due to
8 differences in scale and program. For operational
9 employment, The Provence comes out ahead of Wynn
10 Philadelphia and others due to the size of its retail
11 and restaurant offerings, which have higher densities
12 on a per square foot basis. However, gaming and hotel
13 use is definitely on higher wages per worker and from
14 a model perspective, higher economic output per worker
15 than other programs uses.

16 So, moving to gaming revenue and
17 potential competition, in reviewing applicants' gaming
18 revenue assumptions, we considered three primary
19 factors that would influence gaming revenues and the
20 potential for competition with SugarHouse Casino. We
21 studied market trends in order to evaluate projects
22 like the performance and that of a current and future
23 market conditions.

24 Program, we examined the applicants'
25 targeted consumer groups and the extent of overlap

1 with SugarHouse's consumer base and location. We
2 studied vocational factors that could help a project
3 attract a broader consumer base and that could hurt
4 the SugarHouse, in terms of site conditioning,
5 consumer travel patterns and market draw.

6 Today's presentation --- findings on
7 this assignment --- again, it's very high-level. I
8 hope to leave you with just one take-away point from
9 each factor. Again, our report, which will be
10 submitted to you, provides greater detail.

11 So, let's quickly look at the gaming
12 revenues over time. This graphic, it is a stack bar
13 graphic that illustrates total gaming revenues for
14 each of the existing eight casinos in Eastern
15 Pennsylvania since 2007 on a semi-annual basis. This
16 is based on data from the Pennsylvania Gaming Control
17 Board website. As shown in this figure, since 2007,
18 the Eastern Pennsylvania region has supported
19 introductions to the gaming market, both new casinos
20 and casino expansions.

21 Casinos have generally been able to
22 achieve and maintain strong revenues with slots and
23 gaming tables. The figure also shows that overtime,
24 the revenue growth curve has been flattened. The
25 reduction in revenue growth is not entirely market-

1 driven, I should note. The revenue curve is
2 influenced by the number of available gaming
3 positions, and that supply is controlled by the Board.
4 But this and other data trends show that while the
5 gaming market is not completely saturated, there is
6 increasing competition for gaming expenditures within
7 the region. A region that includes not only these
8 Pennsylvania casinos, but more and more nearby,
9 out-of-state casinos. Couple this with longer-term
10 trends, such as potential changes in New York State
11 legislation that would expand non-Indian gaming
12 programs and you have a clear trend toward individual
13 casinos having a greater dependence on expenditure
14 potential within their immediate local markets, in
15 this case, the Philadelphia Metro region.

16 The take-home point here is this, with
17 the trend toward increased competition among casinos
18 in the region, a second in-city casino needs to work
19 to attract new gaming revenues by broadening its
20 appeal to the local and regional customer base. This
21 can be achieved through programming, diversifying
22 entertainment options to attract a broader customer
23 base. Applicants that can differentiate programming,
24 both gaming and non-gaming can more effectively draw a
25 new consumer base.

1 So, looking at program, AKRF analyzed
2 each project in terms of its gaming and non-gaming
3 program offerings, and compared it to other casinos in
4 the market area, most specifically, SugarHouse,
5 accounting for SugarHouse's planned expansion. As
6 shown, in this program comparison, there is some
7 variation among applicants in terms of their gaming
8 floor areas, which range from about 72,000 square feet
9 to 180,000 square feet.

10 Apart from the overall size, two factors
11 that really influence revenues and competitive effects
12 are table game offerings and price points.

13 SugarHouse's current table revenues can suggest that
14 there is some supply constraint within this local
15 market, so those that have a larger proportion of
16 table games, and with variation in table game
17 offerings, could draw from a different customer base.
18 Price point per gaming also could be differentiated.

19 But perhaps more important, is the non-
20 gaming elements of the proposed projects. Again, we
21 believe that given existing market trends, the casino
22 projects, which are more diversified program offering,
23 will be able to generate greater gaming revenues.
24 This is an industry-wide trend, I believe, borne out
25 throughout the United States. In 2012, non-gaming

1 revenues accounted for approximately 64 percent of
2 total revenues for Las Vegas-strip casinos.

3 So, for example, with a hotel offering,
4 projects could draw more customers in multi-day
5 gambling experiences, and could achieve greater
6 penetration among Philadelphia business and tourists
7 for whom gaming is not a primary motivation to visit.
8 Projects such as The Provence and Market8, which offer
9 sustainably more restaurant and bar space, could draw
10 revenues from those who visit them for food and drink,
11 but who may also have an interest in gaming.

12 And there's a similar influence for
13 projects with substantial retail and/or entertainment
14 offerings. Projects that offer adjacent retail and
15 entertainment activities will appeal to greater
16 variation of travel parties, for example, parties of
17 gamers and non-gamers and can create critical mass of
18 uses that can draw destination of resort-oriented
19 gaming visitors. This results in a greater potential
20 to draw from both local and non-local markets.

21 In this respect, The Provence, Market8
22 and Wynn, all of which have large amount of gaming
23 components, would likely attract from a broader
24 consumer group and generate more gaming revenues on a
25 per-gaming commission basis.

1 Live! and Casino Revolution both have a
2 proposed hotel, which would draw from a somewhat
3 broader customer base. But, otherwise, the South
4 Philadelphia casino proposals do not present overall
5 programs that highly differentiate themselves from
6 SugarHouse's consumer's base.

7 In terms of locations, location is
8 obviously a critical factor to consider when assessing
9 revenue potential and competitive effects. We
10 considered locational influences on both the immediate
11 and regional and secondary markets. We found that
12 each of the locations has its strengths in terms of
13 potential to draw from a new or different customer
14 base than Sugarhouse. And we found that each location
15 has weaknesses in terms of its competitive effects on
16 SugarHouse.

17 For example, in terms of local market
18 draw, the Center City casino projects, The Provence
19 and Market8, have the advantage of ease of access from
20 Philadelphia's residential and commercial areas,
21 including by transit. Their proximity to this
22 Convention Center and other city destinations also
23 could draw new customers for whom gaming is not a
24 primary trip motivator. Similarly, the South
25 Philadelphia casino's proximity to the sports complex

1 could draw new customers.

2 A way of looking at the casino's
3 position relative to Sugarhouse and regional
4 transportation network, the South Philadelphia casinos
5 would compete more directly with Sugar House for
6 market-based travelling northbound on I-95, and could
7 also cut into SugarHouse market-based travelling from
8 the southern portion of South Jersey. Center City
9 locations, including Wynn, The Provence and Market8,
10 also could come into the marketplace from New Jersey.

11 The Wynn project is somewhat unique from
12 others in its close proximity to SugarHouse. It's
13 about a mile apart. From a competitor's standpoint,
14 this type of co-location can cut both ways. There is
15 an obvious significant overlap with the Sugarhouse
16 customer base who is willing and able to travel to the
17 waterfront location, although Wynn's price point and
18 target demographic could be a differentiator. At the
19 same time, the two casinos could offer this multiple
20 venue, critical mass of gaming and entertainment that
21 would draw new customers to the region. And there's
22 also the potential for SugarHouse to pick up cross-
23 traffic customers, who may otherwise not have been
24 attracted.

25 So, these program and location criteria

1 were evaluated for each applicant's projects. The
2 results of a relative weighing of criteria was then
3 used to adjust revenue forecasts and to develop
4 estimates of net new gaming revenue in light of
5 potential competition with SugarHouse.

6 The results for projecting annual gaming
7 revenues are shown here. There's two ranges shown
8 that --- the top bar chart illustrates a high-end
9 estimate for each application. That assumes there's
10 still unrealized growth potential in this market with
11 consumer demographic groups and that the casinos are
12 successful in capturing that unrealized spending.

13 The lower bar is a more conservative
14 projection for each casino, assuming there is a high-
15 level of market saturation and that casinos are less
16 successful in terms of capturing new or different
17 spending potential.

18 Under both scenarios, The Provence
19 exceeds all other projects in terms of gaming
20 revenues. It should be noted, however, that The
21 Provence has the largest proposed gaming area.
22 Market8 and Wynn were projected to achieve similar or
23 even greater revenues than The Provence on a per-
24 gaming position basis.

25 Projected net new annual gaming

1 revenues, this side presents our net revenues, which
2 is basically showing reduced --- I'm sorry, that
3 produced the previous gross revenue estimate on the
4 previous slide, to account for potential reductions in
5 gaming revenue at SugarHouse, due to competitive
6 effects. For example, the production revenue shown in
7 these slides for The Provence, as compared to the
8 previous, approximately \$60 million, are revenues that
9 could be expected to be captured by the SugarHouse in
10 the absence of a second casino.

11 The net new amounts are still influenced
12 by the size of the gaming program. But we estimate
13 that The Provence and Market8 would be less
14 competitive with the SugarHouse and, therefore, the
15 difference between gross and net revenues is less with
16 those two projects Hollywood, Revolution and the Wynn
17 were all found to have slightly higher potential for
18 competition with SugarHouse.

19 At this point, I'm going to hand it off
20 to my colleague, Keith Rowan, who will wrap up the
21 presentation.

22 MR. ROWAN:

23 Thanks, John. I'll cover in the next
24 few slides, our estimates of non-gaming revenues and
25 our estimates tax gaming revenues for the State and

1 City, and then move on to the new development
2 potential. This slide represents our estimates of
3 annual non-gaming revenue. And, as you can see, the
4 non-gaming revenue potential is considerable, ranging
5 from approximately \$40 million to \$200 million.

6 These estimates are based on our review
7 of non-gaming program uses and for this information we
8 received from the applicants. We have grouped the
9 uses in the following revenue streams, restaurant,
10 lounges and bars, entertainment, event and meeting
11 spaces, hotel, retail and parking, which, by the way,
12 we should note that only two projects charge parking
13 on a regular basis, Market8 and The Provence. The
14 others provide free parking with the exception of on
15 sporting days. The Stadium District projects would
16 charge parking to those who are not regular patrons.

17 The revenue estimates were based on our
18 research, real estate and resales, square-foot data
19 and the Philadelphia local market pricing. As shown,
20 the three applicants with the highest amount of non-
21 gaming program areas generate the highest revenues,
22 The Provence, Wynn and Market8. The Provence is at
23 the high end of non-gaming revenue. And, as John
24 pointed out before, it has the largest and most
25 diverse program.

1 This slide illustrates the distribution
2 of revenues between gaming and non-gaming and total
3 revenue of these applicants. The point here is that
4 that The Provence, Wynn and Market8 projects have the
5 largest amounts of non-gaming revenue and, combined
6 with the gaming revenue, have the overall highest
7 total of revenues.

8 Here we show gaming tax revenue
9 estimates for the State, for these applicants, which
10 are taxes on the revenues from slot machines and
11 gaming tables. Slot machines, the blue bars, generate
12 the most in tax revenue. If we just look at The
13 Provence, that has the highest number of slots and
14 table games, estimated annual tax revenue range from a
15 low of \$150 million to a high of approximately \$190
16 million.

17 Gaming tax revenues for the City. This
18 graph illustrates annual tax revenue for the City.
19 And, again, if we just look at The Provence, estimated
20 annual gaming tax revenue ranges from a low of \$9
21 million to a high approximately \$14 million.

22 Now we will present our review of
23 induced development potential for the project which
24 Alan covered a lot of this in his opening remarks.
25 What we're talking about here is the potential for

1 spin-off development or revitalization that might
2 happen as a result of a casino project located in a
3 particular area. Here we show the four areas of the
4 City where the proposed projects are located and could
5 potentially experience spin-off development as a
6 result of the new casino project.

7 These areas are the North Broad Street
8 corridor, where the The Provence project is located;
9 the Market East corridor where the Market8 project is
10 located; the Delaware River Waterfront, where the Wynn
11 Philadelphia is located, and the Stadium District, as
12 discussed earlier, where the Live!, Hollywood Casino
13 and Casino Revolution projects are located.

14 There are characteristics that an urban
15 casino project can have that can potentially induce or
16 trigger spin-off development in an area, which are a
17 development program that has a potential to attract a
18 wide audience of gaming and non-gaming customers to
19 the facility. Due to this key program attributes
20 consisting of retail, restaurant, bars and
21 entertainment offerings and hotel, as well as spa and
22 resort amenities, which could be the types of uses
23 that could trigger excitement for an area and induce
24 potential spin-off development.

25 Another key factor to attract a broad

1 audience is the physical design of the project and its
2 integration with the surrounding area. Other factors
3 will include pedestrian access and foot traffic,
4 access to public transit and proximity and synergy
5 with other attractions in the City.

6 The development program, physical
7 design, the locational attributes can, one, provide
8 the synergy with the existing businesses to create an
9 authentic urban entertainment destination environment,
10 compared to the replication or creation of a possible
11 faux environment. It appeals to a much larger
12 audience of gaming, non-gaming, local and non-local
13 visitors. And these kinds of attributes over time can
14 actually stimulate excitement in the area and induce
15 potential market for additional development.

16 We entered this site here just an
17 anecdote, but it actually demonstrates that there is
18 potential opportunity for more restaurant, bars and
19 other entertainment options in the City. We took a
20 look at some other major urban centers and we just
21 wanted to see how does Philadelphia rank to these
22 major cities in the number of offerings that they have
23 and the categories of restaurant and bars and regional
24 offerings. And, as you can see, Philadelphia is
25 lacking.

1 If you look at its population and the
2 number of offerings per 1,000 residents. Based on the
3 population size, the number of restaurants and bars
4 and retail stores in Philadelphia on a 1,000-resident
5 basis, Philadelphia ranks low compared to the other
6 centers of Manhattan --- the real Manhattan, Boston,
7 San Francisco and Washington, particularly off the
8 bar.

9 The restaurants and the next-to-last in
10 terms of retail, the number of retail offerings. So,
11 this is just an indicator what this casino project
12 could do in terms of adding more of these kinds of
13 uses and creating this type of mixed-use urban
14 destination project.

15 Quickly, some of the story has been
16 touched on but we just wanted to sort of highlight
17 what the potential development could be for the six
18 projects. And the Market8 and The Provence have
19 similar characteristics, which have already been
20 discussed. The Provence has the opportunity --- the
21 potential to revitalize along the North Broad Street
22 corridor, from City Hall to Temple University.
23 Market8 is similar, in that it can activate the East
24 Market corridor. However, the Market8 does not have
25 retail, such as The Provence, which has an extensive

1 amount of retail.

2 The inducement indicators for these
3 projects, obviously have been touched on, the close
4 proximity to the Convention Center, potential synergy
5 for other cultural attractions and destinations, the
6 ability to attract a much broader audience, the fact
7 that these buildings are designed in the urban fabric,
8 which makes it more accessible; potential to activate
9 the street, take advantage of the foot traffic, are a
10 number of positive attributes. And there's also
11 potential development, and particularly along the
12 North Broad corridor. There are surface parking lots
13 and other under-development buildings. Along the
14 Market East corridor, there's potential to reactivate
15 a lot of retail along the East Market corridor.

16 We do have a couple of observations
17 about potential issues. Alan has already touched on
18 some, but one of the things that was implied to us,
19 there is a significant amount of retail and
20 restaurants in The Provence. And the question, in our
21 minds is, can the market absorb the amount of proposed
22 square footage in this one phase versus multiple
23 phases.

24 And then, with the Market8, which is
25 very appealing from a design perspective, but that's

1 only applicant that has a multi-level casino floor.
2 Not to say that it can't work, but it's not a concept
3 that's widely used in lots of casinos. So, there are
4 indicators in the future of more urban-type casinos in
5 smaller sites to build, and you may have to actually
6 have these multi-level and it really may come down to
7 it --- but it will come down how its designed and how
8 much between the multiple floors and the gaming
9 experience.

10 And now we'll move on to Wynn. The Wynn
11 project is a luxury casino and hotel resort. And it
12 has the potential to activate the Delaware River
13 Waterfront and stimulate development at the northern
14 end of the Delaware River Master Plan. The inducement
15 indicators of the Wynn project are transforming the
16 waterfront to a luxury resort destination, with a goal
17 to attract the high-end market segment, including
18 international and non-regional clientele. And it's
19 one of the projects that is unique in the fact that
20 it's offering to build a huge public amenity --- a 20-
21 acre waterfront park, which would be a very major
22 attraction and not only transform the area, but also
23 activate the area with lots of pedestrian and
24 neighboring residents having access to what would
25 otherwise be a very exclusive type of setting.

1 And John mentioned the positive
2 potential of synergy with the SugarHouse and creating
3 this type of entertainment-linked destination
4 waterfront, which actually could be very interesting,
5 I guess, feature, for the City. And there are a
6 number of vacant parcels that could be developed, that
7 could be induced if this venture actually took off.
8 And the question again that's being posed is, will
9 this project actually be able to deliver on this
10 international clientele, which are associated with
11 Wynn Developments, very successful. But the question
12 is, would Philadelphia be attractive enough to attract
13 that type of clientele, which would be key to
14 transforming that part of the waterfront area. And
15 the other possibility --- or issue is, would the
16 additional development require the City to make some
17 major public investment for construction.

18 And then the stadium projects, as has
19 been already mentioned, the advantage obviously is
20 their proximity to the stadiums and the number of
21 events and visitors that come on a year-round basis to
22 all the different sporting and entertainment events.
23 The Live! project, we believe, if an inducement can
24 happen in this area, it has the greatest potential to
25 induce development, because of this Xfinity Live!

1 project that's already there is the closest to the
2 stadium. And depending on how that is executed, it
3 could have potential.

4 The other two casinos, the Hollywood and
5 the Casino Revolution are a little more problematic.
6 One, because of the distance from the actual stadium
7 and also the fact that any additional development
8 would require the relocation of existing industrial
9 users, which could be a very long protracted-type of
10 situation. Not to say it could happen, but the fact
11 that there are viable businesses there in that
12 location can delay that happening, particularly for
13 the Casino Revolution, which is different from the
14 Stadium District.

15 Other issues are that the focus for all
16 of these, is primarily the entertainment audience,
17 programmatically that they offer less of the mix of
18 uses compared to the inner-city projects, but they
19 have the advantage of the day trippers and those we
20 are coming specifically to sporting events. There is
21 the ability to tie into that. But it's potentially a
22 smaller audience versus a broader program that
23 attracts people. A very interesting redevelopment.

24 Also the projects are vehicular in
25 orientation. They do have excellent transposition

1 access, but it's not easy for pedestrian's to get to
2 the proposed facility or walk from the subway, which
3 is pretty far away. And, again, as I mentioned
4 earlier, with exception of the Live! project, the
5 other two projects, in terms of additional development
6 have the problem of existing industrial usage on
7 adjacent sites.

8 MR. GREENBERGER:

9 That's a lot. Thank you. You have a
10 very hard set of decisions in front of you. But then
11 it's difficult for us, and I'm sure it will be
12 difficult for you to, kind of, weight all of those
13 things in a sensible way in addition to the things
14 that you as a Board have to do that are in your direct
15 purview about the principles involved and the
16 financial capacities going into your situation.

17 But we would like to just say in
18 conclusion to --- one, thank you for the invitation to
19 provide the City's perspective on each of these
20 proposals, and also for the cooperation that we
21 received from the Board and the staff throughout the
22 process.

23 I also want to thank each of the
24 applicants. They may not want to thank us at some
25 point, but I want to thank them for their willingness

1 to work with us, their responsiveness. They have
2 responded positively to every invitation we've made to
3 them to provide information to come in and talk to our
4 extended groups, and it's been a very cordial and
5 professional set of relationships.

6 It's our expectation that each of these
7 proposals are going to continue to improve. We know
8 there's still more time here, as we move into the
9 final stages of this process, I hope, particularly
10 around some of the issues that we've identified today.
11 It's certainly our intention to maintain dialogue with
12 each applicant over the coming months and assist them
13 in whatever evolution their proposals can take so that
14 when this comes to the moment when you have to make a
15 decision, every single proposal is as good as it can
16 be. If that's ---.

17 The development of a second casino in
18 the City represents a major economic development, job-
19 creation opportunity. Certainly, as we heard before
20 and it is our concern that people may express. But we
21 remain ready to assist the Board with its
22 deliberations and the final decision of the awarding
23 of this license. And with that, I'd be happy to take
24 any of your questions. Thank you for this
25 opportunity.

1 CHAIRMAN:

2 Thank you, gentlemen. At this time,
3 I'll open the questioning up for the Board. John?

4 MR. MCNALLY:

5 Other than the revenues, did you take a
6 look at any of our existing casinos and their issues
7 in development for revenues and their impact, economic
8 impact?

9 MR. NEILL:

10 We took advantage of a lot of the
11 information that we have on the website and we looked
12 at trends over time on that slide of all casinos in
13 Pennsylvania. We did not look at issues to induce
14 development in the areas surrounding those casinos.
15 Our analysis was focused on these applications.

16 MR. ROWAN:

17 There's not a lot of examples of urban
18 casinos yet. Nevertheless, Philadelphia has an
19 opportunity to be a positive result. I know that
20 Cleveland just opened a downtown casino, so the word
21 is still out what's going to happen there.

22 But design-wise, more and more casinos
23 are opening themselves up to the concept that would
24 not allow more customers to move outside of the
25 facility is changing. But this opportunity is unique

1 here, because you have sites that are dense, urban
2 areas. So, this design, while it does ---.

3 MR. GREENBERGER:

4 If I could add. As John and Keith are
5 saying that there are not a lot of American examples
6 of this, it's real hard to gauge how that is exactly
7 going to work. The two most notable ones that have
8 been in existence the longest in New Orleans and
9 Detroit certainly have not indicated to us as they
10 have been designed, that the induced economic
11 development is automatic.

12 I have, just because of the travels I've
13 been able to make, have seen these kinds of places in
14 more urban areas in other parts of the world. I can't
15 tell you how they perform economically. We didn't do
16 that type of investigation. But we do know that they
17 exist. And we've seen some pretty satisfactory
18 examples of casinos in mixed-use environments in the
19 downtown cores. They seem to perform, at least, from
20 an impact point of view quite well.

21 So, this is a bit of a --- you know,
22 there's some educated guessing that has to happen here
23 relative to these things versus what we --- how we
24 have seen casinos perform over the State and in other
25 jurisdictions to date, which have been less urban and

1 probably at least ---.

2 CHAIRMAN:

3 All right.

4 MR. FAJT:

5 Thank you, Mr. Chairman. Alan, there
6 was reference for the Wynn proposal for the Delaware
7 River Master Plan. How old is that plan?

8 MR. GREENBERGER:

9 The plan itself is about two years old,
10 although the planning process goes back several years
11 before that, probably to '07, I believe. It was an
12 extensive planning process. The Delaware River
13 Waterfront Corporation, which is an independent board,
14 although it's all appointed by the Mayors, has a clear
15 association with the City, is executing that plan,
16 piece by piece. I've been very involved in it
17 personally.

18 And it is based on the premise that
19 public investment in trails, parks, will be the thing
20 that we need to do to help induce private development.
21 And the Waterfront Corporation is in the middle of
22 making those kind of investments. In which it
23 appears, for example, extend trail works north parks
24 coming online, and this all building up to a pipeline
25 of several private proposals that have not happened

1 yet, but they are very much in the planning stages.

2 MR. FAJT:

3 And one more question, on the one slide
4 you talk about local economic impacts, construction
5 period benefits and jobs, there was a notation at the
6 bottom, total development costs range from \$428
7 million to \$926 million. Two questions on that.
8 Number one, does that include the licensing fees ---

9 MR. GREENBERGER:

10 Yes.

11 MR. FAJT:

12 --- for the slots and table games? Yes,
13 for the court reporter. And, number two, does that
14 include just phase one of the projects that are in
15 multiple phases, or is that, I guess, the \$926, the
16 high end, include all phases of the projects that are
17 laid out in phases?

18 MR. NEILL:

19 Yes.

20 MR. ROWAN:

21 Yes. Yes, all phases.

22 MR. FAJT:

23 Yes, it includes all phases?

24 MR. ROWAN:

25 Yes.

1 MR. FAJT:

2 So, it's \$926 is not just a phase one,
3 that is a project?

4 MR. ROWAN:

5 That's the whole project. That's the
6 Wynn project.

7 MR. NEILL:

8 Just to clarify, the budget numbers do
9 include the application fees, the job generation, what
10 was put onto the input at the bottom does not include
11 that fee. That's a soft cost that's does not --- you
12 know, construction related, so it doesn't go to
13 creating jobs, per se.

14 MR. FAJT:

15 Thank you.

16 MR. GREENBERGER:

17 Thank you. You are, though, raising an
18 important question that I think you're going to have
19 to struggle with and we're going to have to struggle
20 with some more, that is about phasing and how much can
21 we count on now, and how credible are the future
22 phases? Our experience with SugarHouse is that they
23 obviously started with an interim casino. They are
24 now getting around to build the build out of this
25 first phase. It does not yet include the extended

1 phase developments, which have received City plan
2 development approval.

3 It's really hard to know whether they
4 ever get there. And I think --- and I don't say that
5 as a criticism of them. But it's very clear that as
6 more regional casinos happen, not just in Pennsylvania
7 but in other States, the nature of the market and its
8 reach changes. As it changes, I think we expect to
9 see some adjustments in ambition, depending on what
10 the market can truly bear. And, therefore, what
11 people are willing to lend money to build.

12 MS. KAISER:

13 All right. First, I just want to say
14 thank you for your presentation today. It was very
15 helpful. I just have a few questions. How long did
16 your entire review take? When did you begin it and
17 conclude?

18 MR. GREENBERGER:

19 The review had pretty much started in
20 early February, when we started doing community-based
21 meetings and organized our team around doing these
22 reviews, and then it proceeded in various stages of
23 acceleration from that time.

24 MS. KAISER:

25 You also indicated that you received

1 great cooperation from the applicant. I was wondering
2 if there was any information that you were not
3 provided or you think that would have been more
4 helpful to make your analysis more complete?

5 MR. GREENBERGER:

6 Well, I won't go back into the
7 testimony, but I did indicate that there were a number
8 of things that we would like to hear more information
9 on.

10 MS. KAISER:

11 Clarification?

12 MR. GREENBERGER:

13 The applicants were very cooperative in
14 giving us what they had. And, you know, we recognize
15 that for all of them, this is an iterative process, as
16 well. And so they're perfecting their designs, they
17 are perfecting --- they're meeting with community
18 members; they're perfecting things that they might do,
19 programs that might run in communities. So, it's a
20 bit of a moving target. But we do expect that we'll
21 hear more from them.

22 MS. KAISER:

23 And, lastly, I was just wondering, on a
24 number of the applications you indicated that there
25 were some concerns with traffic issues. Was there any

1 further discussion between the applicants and City and
2 State, to determine if those are insurmountable
3 obstacles? Or is that something that could be
4 resolved?

5 MR. GREENBERGER:

6 Our analysis is that nobody has
7 presented an insurmountable obstacle.

8 MS. KAISER:

9 Okay. That helps.

10 MR. GREENBERGER:

11 There are some, however, that are going
12 to be harder than others and probably more
13 controversial than others. But we didn't track people
14 to not feel that there was anything that couldn't be
15 solved. We're just not sure exactly what the
16 solutions might entail yet.

17 MS. KAISER:

18 Okay. Thank you very much.

19 CHAIRMAN:

20 Tony.

21 MR. MOSCATO:

22 Thank you, Bill. Mr. Neill, when you
23 were talking about the gross revenue, I believe you
24 indicated that The Provence had the largest gaming
25 floor?

1 MR. NEILL:

2 I didn't specify which ---.

3 MR. MOSCATO:

4 I thought I heard you say ---.

5 MR. NEILL:

6 Yes.

7 MR. MOSCATO:

8 But you're --- I'm not sure. Your slide
9 shows --- and I think we're talking about by square
10 feet that Wynn is 180,000?

11 MR. NEILL:

12 That's correct.

13 MR. MOSCATO:

14 And The Provence is 122,000?

15 MR. NEILL:

16 Yes, that is an anomaly. We noticed
17 that when we got the data. That's straight from ---.

18 MR. MOSCATO:

19 Well, 122,000 ---. I'm even more
20 confused than I was before.

21 MR. NEILL:

22 No, I'm sorry. You're correct. The
23 Wynn has the largest gaming floor. I misspoke.

24 MR. MOSCATO:

25 Okay.

1 MR. NEILL:

2 All right. I didn't specify. The Wynn
3 is 180,000.

4 MR. MOSCATO:

5 Right. Okay. And then you spoke about
6 a head-to-head competition between each applicant and
7 SugarHouse?

8 MR. NEILL:

9 Right.

10 MR. MOSCATO:

11 Would you please go over that, and it
12 can be as briefly as you did it before. But my
13 grandmother used to tell me I have a hard head. So,
14 sometimes I need to hear things a couple of times.

15 MR. NEILL:

16 With the competitive effects analysis,
17 as we did look at the programming, location relative
18 to SugarHouse to look at how the draw of the customer
19 base for an applicant casino could vary or could be
20 similar. And as we said, there are similarities. You
21 expect to have a higher rate of competition, and that
22 would affect your net revenues.

23 If there is not as much overlap, if you
24 can provide that differentiation, there would be
25 greater potential for new net revenues. So, you know,

1 between the various --- and I don't have the specific
2 numbers in front of me. I can say that by virtue of
3 offering a broader non-gaming program with The
4 Provence, with Market8, and, to some extent, the Wynn,
5 as well, you know, there was less --- or did not see
6 as much as of a competitive effect. You know, the
7 Wynn had brought out the nuances in terms of
8 co-location. So, there you could have greater
9 competition, but then there's advantage of a critical
10 mass in one location to draw a regional audience.

11 So, again, I'm sorry, I don't have the
12 numbers in front of me in terms of the exact
13 percentages that were allocated. But there are
14 millions in wages at SugarHouse that hopefully will
15 provide that ---.

16 MR. MOSCATO:

17 All right. Thank you.

18 CHAIRMAN:

19 Keith?

20 MR. MCCALL:

21 Just one question. In your opinion, how
22 critical, outside of the gaming floor, is all of the
23 other amenities; restaurant, bar and nightclub, event
24 and meeting space, hotel, retail, all of those things?
25 Can you elaborate on that?

1 MR. GREENBERGER:

2 Well, certainly, in terms of the
3 benefits to the City as a whole, we believe
4 fundamentally that mixed-use around the casino is ---
5 more mixed-use is better than less mixed-use. You
6 start to get into many of the particulars when you
7 start to analyze, well, which mixed-use are we talking
8 about?

9 So, we have hotels, as one thing and
10 then I think you have restaurants and music venues and
11 other kind of entertainment things is another. And
12 this gets to the question of who's coming? All right.
13 So, if these things are believed to be --- and I'm not
14 saying they are, but if they are believed to be
15 fundamentally regional attractions. The hotels may
16 become less significant as a mixed-use element,
17 although we would absolutely like to have them. We've
18 done a lot of work with developers on game hotels that
19 happen in the City. This is not easy. They have all
20 needed in the past several decades some level of
21 public financing. It's not something we intend to do
22 with any of these casino projects. So, the question
23 is, are we going to get this and who's actually going
24 to stay.

25 On the other hand, if you also still

1 believe that the audience is fundamentally a regional
2 one, a hotel might be of interest, but the other
3 venues probably offer greater interest. And the
4 question is, are they filling the gap that exists in
5 the City in terms of the offerings that are available?
6 Our hunch is yes, they do, they possibly do for
7 different reasons in their locations, but they do.

8 And I think to go back to the issue of
9 competitions, this is why we also believe that if the
10 selected licensee is providing a product that is
11 fundamentally similar or like the casino that exists
12 now in the City and then obviously you also need to be
13 looking at that relative to the ones outside of the
14 City, though that's probably a flatter audience base,
15 then when there is substantial mixed-use.

16 MR. NEILL:

17 I'd also just like to add the given
18 market conditions, I think from a long-term viability
19 perspective how do you diversify the case is
20 important. Then another thing that is important to
21 the City would be --- tax revenues that are generated
22 by these non-gaming uses. We didn't bring the
23 information as part of our reporting. They are
24 substantial. And, while similar to the gaming
25 revenues, they may not be all that new to the City.

1 Somebody coming to a restaurant at Market8 may very
2 well have gone to a restaurant elsewhere in the City.
3 We recognize that. But there is still potential to
4 drawing new markets in the area that invent new
5 revenues from the non-gaming kind of things.

6 MR. GREENBERGER:

7 One of the things that we ask ourselves
8 over and over, more by way of personal observation
9 than by kind of scientific analysis was which of these
10 proposals represents a kind of phenomena that even if
11 you weren't interested in gaming as an individual, but
12 you had relatives or friends coming, you would take
13 advantage of. And then, again, to come back, our
14 sense was that the more mixed-use possibilities that
15 existed, assuming that the developer was capable of
16 doing them, the more likely that it would attract
17 people who are not necessarily interested in gaming.
18 That might have some impact on the gaming itself, in
19 terms of additional participation, but it would also
20 have a broader impact on the success of the whole.

21 CHAIRMAN:

22 Dave?

23 MR. WOODS:

24 Thank you for your presentation. Just
25 one question. You mentioned that if the

1 transportation infrastructure in and around the
2 stadium area was a benefit, very good, but you were
3 concerned about event nights. Could you give an
4 indication of how many event nights there may be;
5 football, baseball or ice hockey, all of them?

6 MR. GREENBERGER:

7 If you add up the four major sports
8 teams that are located down there --- I'm going to
9 have to go by memory but about how much --- how many
10 home games in basketball and football. But I think if
11 you add up all four, there are about 200 events just
12 with them. Twelve (12) on the football side, 80 plus
13 on the baseball side, and I think, if I'm remembering
14 this right, about 40 plus on each of hockey and
15 basketball.

16 But then, in addition to that, there are
17 all the other kind of events that turn up there. Some
18 of them were using one or the other, the stadia.
19 Temple football plays down there, for example. And
20 both stadia are used for other kinds of things. And
21 then, of course, there are numerous events at the
22 arena. Things like the circus and the Ice Capades and
23 all those other things. So, all total --- they're not
24 all drawing capacity crowds, obviously. But all
25 total, there are some in the vicinity of 300 events a

1 year.

2 Now, that's --- you know, that's a ---
3 those are moments of time. They're not happening all
4 day, unless it's tailgating football things. The rest
5 of it are not all day. But there are --- it's a
6 difficult arrangement to make. We do it, and we do it
7 pretty well. But certainly the local community and
8 our own folks have expressed at least concerns about
9 how this intersects with the casinos. They're not a
10 kind of timed event. So, we understand that people
11 aren't all coming at X o'clock and leaving at Y
12 o'clock. There's something else going on being it's a
13 little more --- it probably makes it somewhat more
14 manageable.

15 But one of the things that we heard from
16 several of the applicants is that there is a kind of
17 expectation that some of the people who will be going
18 to the events might also find it interesting before
19 and after to go to the casino. And that raises
20 questions about, how do you do that? Do you go in
21 your car? Do you not go in your car and leave your
22 car in a lot for which you pay \$10, \$15 to park to go
23 to an event. Those lots close at certain times. So,
24 there's a whole bunch of questions that probably have
25 answers, but we don't know what they are yet.

1 MR. WOODS:

2 Thank you.

3 CHAIRMAN:

4 Jennifer?

5 MS. LANGAN:

6 As far as security concerns, as far as
7 Market8 in the City, what are the concerns, obviously
8 the stadiums, because they have their own security,
9 whether it be people with alcohol, but what's the
10 impact on the City?

11 MR. GREENBERGER:

12 Well, I think that, you know, every
13 casino ---.

14 BRIEF INTERRUPTION

15 CHAIRMAN:

16 Yes. Darlene didn't hear you.

17 MS. LANGAN:

18 I guess one of the questions I have is
19 the security concerns with Market8 and The Provence
20 being in the City. The stadium, obviously, has its
21 own set of concerns. I'm interested in the impact on
22 the City between both and the ---?

23 MR. GREENBERGER:

24 Well, certainly, every casino comes with
25 some security issues, and casinos are very familiar

1 with this. We have the benefit of experience with
2 SugarHouse now for several years, and the experience
3 has been very good. We have not had a lot of
4 problems. Now, one of the things about the casinos
5 that you might say are more self-contained in terms of
6 parking, as a primary way to get to that, because
7 there is no --- there's not substantial mass transit
8 access, is that casinos spend a lot of money and
9 resource on maintaining security on the grounds that
10 they own. To the extent that that includes the casino
11 immediately adjacent to the environment and parking
12 that's a help. And, by the way, there are people who
13 take transit to SugarHouse, particularly employees,
14 but we think also people who are visiting.

15 When you have an urban casino,
16 obviously, you have some people who are also going
17 from the casino directly to a casino-owned and
18 populated parking facility. But you also have more
19 people who are then going right out onto the street.
20 Some of them will be employees who have taken mass
21 transit to get to work. And some of them will be
22 visitors, particularly downtown ones where there is an
23 association --- easy association with other
24 attractions in the City, like the Convention Center.
25 And people are going to be on foot. And, so the

1 question is, how does the normal casino security
2 arrangements extend into the realm beyond themselves?

3 And I think, for both applicants, we
4 have heard what sounded like the beginnings of smart
5 planning around that. The Provence is there's a
6 discussion about a sort of broader patrolled district.
7 It still has to be worked out with our police. In the
8 case of Market8, we heard some similar things about
9 what goes on across the street and how do you relate
10 with communities. So, yes, there are answers out
11 there. We don't think either one is at a ---
12 represents necessarily the severe problem. But, like
13 traffic, there are a lot of details to work out. And
14 we don't have all those details yet.

15 CHAIRMAN:

16 Anyone else?

17 MR. FAJT:

18 With respect to the three proposals down
19 in the stadium area, does your research indicate
20 whether the fact that, for example, the Eagles may be
21 playing a football game with 65,000 people in the
22 place, or even the Phillies with 45,000, that that
23 type of crowd pressure actually can be a negative in
24 attracting people to a casino in the area, because
25 people who would go down once a month or even once a

1 week, check the schedule and say, I don't want to
2 fight the traffic down there; I'm not going to go
3 tonight?

4 MR. GREENBERGER:

5 We discussed that and the applicants
6 discussed that with us as well. We think that that's
7 a possibility, I mean, to put yourself in that
8 position, you know there's going to be a lot of
9 traffic. If you don't have --- and if the times
10 overlap with when you want to go, we think that there
11 will be any number of people who probably say, you
12 know what, better off not, no.

13 Now, there may also be people who ---
14 and this --- you know, Xfinity Live is not a casino,
15 but there are people who like being down there who
16 never go to the games, but kind of like being in the
17 general vicinity. And then it turns into a kind of a
18 sports bar and sort of vicarious appreciation with an
19 event that's going on. You might think it's ---.
20 Does the casino have the opportunity to do that as
21 well? Probably a little bit, but it's not the primary
22 focus, so our sense is that it probably leans more
23 towards, I'll go another time, than I want to be down
24 there at the casino while the games are going on while
25 there's a significant travel issues going on.

1 CHAIRMAN:

2 Okay. Thank you. Any other questions
3 from the Board? I want to thank you, all three of you
4 gentlemen, for your efforts today. It's much
5 appreciated. I also want to thank all of you ladies
6 and gentlemen for coming today for your cooperation
7 during this hearing. It lasted a little bit longer
8 than an hour and a half.

9 All the testimony and evidence gathered
10 today, while this hearing was four prior days of
11 public input, will become part of the record for the
12 Board's consideration when deciding which applicant
13 will be awarded the final Category II Slot Machine
14 License in the City of Philadelphia. Again, as
15 announced earlier, the Board's extending the period
16 during which it will accept written comments from the
17 public concerning the six applications to November
18 29th, 2013.

19 Additionally, we are announcing today
20 that the dates for the final suitability hearings have
21 been set for January 28th, 29th and 30th, 2014. Those
22 hearings will be held here in the City of
23 Philadelphia. More details will be forthcoming over
24 the next few months. This hearing is now adjourned.
25 Thank you.

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HEARING CONCLUDED AT 12:36 P.M.

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CERTIFICATE

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I hereby certify that the foregoing proceedings,
hearing held by Chairman Ryan was reported by me on
9/24/2013 and that I Darlene Dobkowski read this
transcript and that I attest that this transcript is a
true and accurate record of the proceeding.


Court Reporter